The Price of Good Water— Some Thoughts about Water and Sanitation Affordability

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Why Concern About Affordability

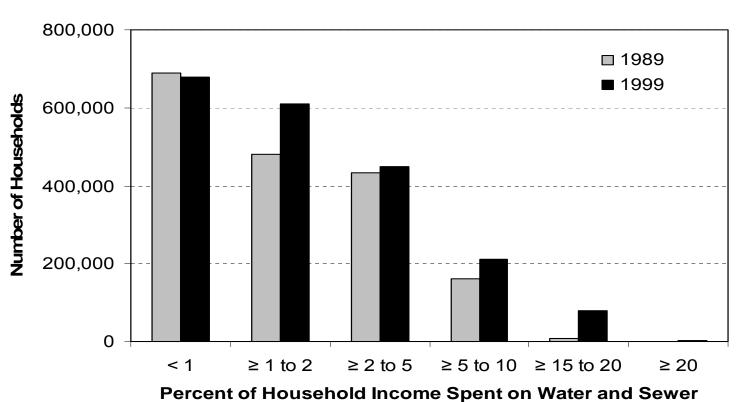
- The Cost of Infrastructure Replacement
 - Multiple studies (EPA Gap Analysis, WIN, OMB, etc.) estimate from 150-500 Billion in investments needed through 2020.
 - All scenarios view some increase in rates as part of financing this investment.
- The Cost of New Water Treatment
 - Arsenic, Total Coliform, DPB Stage 2, LT2, GWR
 - All of these will involve costs to water systems and could imply significant rate increases—some scenarios as much as doubling average rates.
- New Government Resources are Unlikely

How Expensive is Water in the US?

- Average expenditures for water and sewer are less expensive per capita, per month and by quantity than in any industrialized nation.
- CBO estimates that water and sewer bills average between 0.5 and 1 percent of household income.
- Data from the 2000 census show that the annual cost in 1999 averaged \$476 per year for w/ww.
- Just less than half (11.4 million) of households with incomes under \$20,000 per year paid a water or wastewater bill in 1999.

Who is being impacted?

Percent of Household Income Spent on Water and Sewer in Ohio, 1989 and 1999



Rural-Urban Divide

| Type of County | % of MHI paid for water and sewer facilities (All HH) | % of MHI paid for water and sewer facilities (rural HH) |
|--|---|---|
| County in metro area with 1 million population or more | 0.76 | 0.68 |
| County in metro area of 250,000 to 1 million population | 0.81 | 0.73 |
| County in metro area of fewer than 250,000 population | 0.88 | 0.79 |
| Nonmetro county with urban population of 20,000 or more | 0.91 | 0.82 |
| Nonmetro county with urban population of 2,500-19,999 | 1.01 | 0.94 |
| Nonmetro county completely rural or less than 2,500 urban population | 1.03 | 1.03 |
| | | |
| Difference between lowest and highest percentages | 35.5% | 51.5% |

Issues in Rural Communities

- Both the actual cost and cost of water to customers varies significantly in rural communities based socio/political factors and:
 - the quality of source water;
 - treatment needed;
 - distance from the users;
 - the age of the pipe lines and treatment works;
 - maintenance practices;
 - and other factors—including accidents of history and geology.

Affordability in Rural Water Systems

- According to Ohio EPA data (of combined water and sewer rates) affordability was an issue for 13% of the urban population, but 33% of the rural population.
- Rural areas do not have access to existing social service programs to assist those in the community who are unable to pay water rates.
- State programs to support low-income customers are disappearing.

Example: Richfield Burrough, PA



Richfield, PA

- Community of 220 on the border of Juniata and Snyder Counties, PA.
- Closure of a Mill and Garment Factory in the last 5-years have simultaneously impacted potential water system revenue and the employment base.
- In addition, necessary water system upgrades have made it necessary to boost water rates to cover cost.
- Cost for water and sewer is now \$540 per year and increasing—for a community where there are HH with income of \$6,500-\$8,000 per year.

Issues for Richfield and Implications

- The Richfield water system had to raise revenue to support necessary upgrades in treatment and delivery of water.
- Raising water rates (the most obvious way to raise revenue) is problematic because of the income levels of many older residents on a fixed income.
- The PA state program to assist low-income rural water customers (PA has been cut due to budgetary concerns.

Conclusions

- Richfield is not an anomaly. Currently in the RCAP list of projects, there are numerous examples of communities where costs are equally as burdensome or higher.
- We need to consider options that will buffer costs for the disadvantaged in society. Options that should be considered are as follow:
 - low-income water assistance grants through programs such as LIWAP;
 - Local options—lifeline and aggressive conservation rates for water and sewer;
 - Consideration of more appropriate technology for small communities—including options that substitute civic infrastructure for physical infrastructure.